

Message Text

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ACTION EUR-12

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INFO AMEMBASSY BERLIN
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AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY PRETORIA
USMISSION USBERLIN

C O N F I D E N T I A L BONN 14990

E.O. 11652: GDS
TAGS: PEPR, EAID, MZ, GW
SUBJECT: FRG-MOZAMBIQUE AID TALKS REMAIN STALLED ON
BERLIN CLAUSE

REFS: A) BONN 01998; B) BONN 13462

1. THE RECENT VISIT OF A BUNDESTAG DELEGATION TO
MOZAMBIQUE PRODUCED NO CONCRETE PROGRESS ON THE BERLIN
CLAUSE ISSUE, THOUGH THE FRG IS NOW MORE ACTIVELY
CONSIDERING ITS APPROACH TO THE MATTER.

2. A THREE-MAN BUNDESTAG DELEGATION RECENTLY RETURNED
FROM A GOOD-WILL MISSION TO MOZAMBIQUE. THE DELEGATION,
WHICH REPRESENTED THE BUNDESTAG COMMITTEE FOR ECONOMIC
COOPERATION, HAD WHAT WERE DESCRIBED AS OPEN AND FRANK
DISCUSSIONS ON THE PROPOSED FRG-MOZAMBIQUE AID AGREEMENT.
WHILE THE MOZAMBIQUE SIDE (WELL TUTORED BY THE GDR
EMBASSY) WAS UNWILLING TO DEPART FROM ITS INSISTENCE
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ON A FRANK-FALIN CLAUSE, MOZAMBIQUE OFFICIALS DID
INDICATE A WILLINGNESS TO DISCUSS THE FORM A POSSIBLE
COMPROMISE AGREEMENT MIGHT TAKE. SUCH A COMPROMISE
WOULD FALL BETWEEN THE FRANK-FALIN CLAUSE AND FULL
ACKNOWLEDGEMENT THAT THE FRG IS EMPOWERED UNDER THE
QUADRIPARTITE AGREEMENT TO REPRESENT BERLIN IN FOREIGN
AFFAIRS MATTERS. (THE FRANK-FALIN CLAUSE IS THE 1972

COMPROMISE FORMULATION ON BERLIN DEVELOPED BY THE FRG AND THE USSR WHICH READS: IN CONFORMITY WITH THE QUADRIpartite AGREEMENT, THIS TREATY WILL BE EXTENDED TO BERLIN (WEST) IN ACCORDANCE WITH THE ESTABLISHED PROCEDURES. THIS FORMULATION IS NOT ACCEPTABLE TO BONN IN AGREEMENTS OTHER THAN WITH EASTERN EUROPEAN COUNTRIES.)

3. THE MOZAMBIQUE OFFICIALS ASKED THE FRG, THROUGH THE BUNDESTAG MEMBERS, TO FURNISH CONCRETE SUGGESTIONS CONCERNING THE FORMULATION OF A POSSIBLE COMPROMISE. THE FOREIGN OFFICE IS CURRENTLY SEIZED WITH THE MATTER AND WILL REPLY TO MAPUTO'S REQUEST IN DUE TIME.

4. COMMENT. THE QUESTION OF THE FRG'S RIGHT TO REPRESENT BERLIN ABROAD IS A HIGHLY POLITICAL ISSUE HERE. WHATEVER THE WORKING-LEVEL PROPOSES WILL BE PUT TO SENIOR LEVELS FOR DECISION. THE PROBLEM, MOREOVER, IS NOT LIMITED TO MOZAMBIQUE. FRG-VIETNAM AID TALKS ARE ALSO HELD UP OVER FAILURE TO AGREE UPON A SATISFACTORY BERLIN CLAUSE (REF B). GUINEA BISSAU IS ALSO INVOLVED AND ANGOLA MAY EVENTUALLY BE AS WELL.
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